

# **POLICY BRIEF**

# ON THE MECHANISM FOR EFFECTIVE IMPLEMENTATION AND RATIFICATION OF INTERNATIONAL INSTRUMENTS RELATED TO FISHERIES AND AQUACULTURE IN AFRICAN UNION MEMBER STATES (AU MS)

#### ACKNOWLEDGMENTS

This policy brief has been developed from the Consultancy assignment (Procurement No.: 09/AU-IBAR/000/DGII/22) conducted by Africa Centre of Excellence in Coastal Resilience at the University of Cape Coast for the Africa Union Inter-African Bureau of Animal Resources (AU- IBAR) as part of its Fisheries Governance project (FISHGOV 2) funded by African Union and European Union.

#### **Executive Summary**

The use of global instruments can help to promote sustainable fisheries and aquaculture-related activities as well as sustainable exploitation of environmental resources in a country. In this policy brief, we provide an overview of key challenges confronting domestication of global instruments, including fragmented or uncoordinated institutional arrangements for fisheries management, limited technical and financial capacity, and competing national priorities hindering the domestication process of global instruments by AU MS. Strategies for an effective domestication by AU MS of the priority instruments have been proposed, as well as mechanism for follow-up and reporting on the implementation documented for consideration.

#### 1. Introduction

An analysis of the implementation of the priority instruments within AU MS has showed that their domestication has not been effective. The need to evaluate the challenges that have hindered the processes involved in the domestication of the priority instruments for each AU MS cannot be overemphasized. In this brief, we have outlined strategies and a mechanism to improve upon the situation for a sustainable fisheries and aquaculture sector in Africa.

#### 2. Methodology

The methodology used include:

- Desktop and content analysis of challenges affecting the domestication by AU-MS of priority instruments selected by AU-IBAR
- Development of strategies that will facilitate the ratification and mechanism to assess the implementation of the ratified instruments.

#### 3. Outcomes

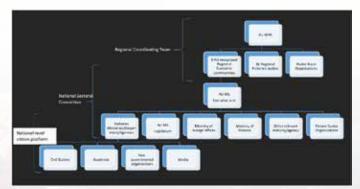
The outcomes are:

3.1 Institutional challenges: i) Fragmentation of the organizational structure for the management of fisheries: overlapping, gaps or even conflicting responsibilities and ii) ineffective coordination among the institutions as well as bureaucratic processes in domestication and implementation of these international instruments.

3.2 Competing priorities: existence of competing national priorities such as poverty alleviation, security issues, conflicts management, health provision, etc., does not favour the consideration of fisheries legislative issues as priority for state attention and budget allocation.

3.3 Legal structure and political considerations: i) National fisheries legislative instruments and frameworks require an addendum or amendment or a complete revision to accommodate the provisions of the global instruments, ii) existence and misuse of two different approaches namely monist and dualist to domestication of treaties.

3.4 Limited technical capacity: i) Insufficiency of technical capacity ii) use of unqualified people at strategic positions where desired change can emerge from due to personal relationship.



**Figure 1:** Proposed organogram for institutional involvement in the implementation and monitoring of the domestication process (Source: ACECOR, University of Cape Coast, 2023).

The proposed strategies and mechanism (See Fig. 1) include i) stakeholder consultations, ii) capacity building and development, iii) setting up and/or strengthening multi-sectoral committees at the national level, iv) public awareness creation v) involvement of Regional Fisheries Bodies and vi) setting up participatory monitoring and auditing systems. The latter comprises the development of an open tracking and visualization software, promotion of nationallevel citizen platforms and biennial reporting to AU IBAR.

These proposed actions provide a framework for regional cooperation toward the domestication of the required instruments. Legal frameworks are needed to support the actions because of the diffused nature of the issues. It is important to delineate responsibilities for actions that are difficult to monitor. This intervention sets processes in place for continual improvement.

## 4. Conclusion

Strategies and mechanism for national and regional cooperation towards domestication of priority global instruments are outlined. This provides an avenue for continual improvement.

# 5. Policy Recommendations

5.1 Tackle country-specific challenges affecting the effective domestication of the priority instruments.

5.2 Delineate responsibilities for actions that are difficult to monitor.

5.3 The need for professionalization of the sector and the training of legal experts in fisheries is long overdue.

5.4 National level interagency coordination within each state is urgently needed i.e. between fisheries and environment agencies.

5.5 Develop avenues for experience sharing among MS to learn on domestication best practices.

5.6 The need to integrate Centres of Excellence into policy networks is key to strengthen evidence-base for decision making.

## **References and Suggested Sources**

- All Arif, A. (2008). An Introduction to International Fisheries Law Research. Cited from https://www.nyulawglobal.org/globalex/ International\_Fisheries\_Law.html#Intro on 22-08-2022
- 2. Blasiak, R. and Wabnitz, C.C.C. (2018) Aligning fisheries aid with international development targets and goals, Marine Policy 88:86-92.
- **3. FAO (1995).** Code of Conduct for Responsible Fisheries. Rome. 41 pp.
- FAO (2020). The State of World Fisheries and Aquaculture 2020. Sustainability in action.
   Rome. https://doi.org/10.4060/ca9229en
- 5. Willmann, R. (2001). International Instruments for Managing Fisheries in the Indian Ocean. https://aquadocs.org/ bitstream/handle/1834/854/rolf\_willmann. pdf?sequence=1&isAll owed=y
- Agbodji K. 2017. Etude de l'impact du commerce illicite de l'ivoire sur la conservation de l'éléphant d'Afrique (Loxodonta africana) au Togo. MSc CITES/ Universidad Internacional de Andalucia.
- 7. CITES (1973). Convention on International Trade in Endangered Species of Wild Fauna and Flora (amended 1979). CITES Secretariat, Geneva.
- 8. Hutton, J., and Dickson, B. (2002). Endangered Species, Threatened Convention: The Past, Present and Future of CITES: the Convention on International Trade in Endangered. African Resources Trust. Earthscan Publication Ltd.
- Hemley, G. (1994). International Wildlife Trade: a CITES sourcebook. Library of Congress Cataloging in Publication Data. ISBN: 1-55963-348-4.
- 10. Ramsar Convention Secretariat, (2013) The Ramsar Convention Manual: a guide to the Convention on Wetlands (Ramsar, Iran, 1971), 6th ed. Ramsar Convention Secretariat, Gland, Switzerland.http://www.ramsar.org/ sites/default/files/documents/library/manual6-2013-e.pdf.
- 11. United Nations Educational Scientific and Cultural Organization [UNESCO]. (1971). Convention on Wetlands of International

Importance especially as Waterfowl Habitat.

- 12. MacKay, H., et al. (2009) "The Role of Earth Observation (EO) Technologies in Supporting Implementation of the Ramsar Convention on Wetlands." Journal of Environmental Management 90. The GlobWetland Symposium: Looking at wetlands from space. 2234-2242. ScienceDirect. Web.
- 13. Shine, C. and de Klemm. C, (1999). Wetlands, water and the law: using law to advance wetland conservation and wise use. Gland: IUCN and Bonn: IUCN Environmental Law Centre. http://www.ecolex.org/server2.php/ libcat/docs/LI/MON-064123.pdf.
- 14. Koester, Veit. (2012) "Testing Times: The Effectiveness of Five International BiodiversityRelated Conventions - By Karin Baakman." Review of European Community & International Environmental Law. Business Source Complete, 67-70.
- **15.** Anwadike, B. C. (2020). Biodiversity conservation in Nigeria: perception, challenges and possible remedies. Curr. Investig. Agric. Curr. Res, 8(10), 10-32474.
- 16. Birhanu, F. M. (2010). Challenges and prospects of implementing the access and benefit sharing regime of the Convention on Biological Diversity in Africa: the case of Ethiopia.
  International Environmental Agreements: Politics, Law and Economics, 10(3), 249-266.
- **17. Botchway, T. P., & Hlovor, I. K. (2019).** Mitigating the challenges related to the implementation of the convention on biological diversity in Ghana. Journal of Sustainable Development,12(3), 91-102.
- 18. Chege, A. N. (2005). From International Policy to Domestic Practice: Challenges in implementing the Convention on Biological Diversity (CBD) in Kenya (Doctoral dissertation).